



**Central Okanagan Public Schools**  
**Superintendent of Schools/CEO**  
**2019/2020 Budget Recommendations**



## **OVERVIEW**

Central Okanagan Public Schools is in a strong financial position going into the 2019/2020 school year. This is a good news budget. Continued growth allows the District to support ongoing budget pressure as well as provide for some modest additions that will help to create sustainability and efficiency throughout the District.

The District is the fifth largest district in the province and represents 4% of the provincial enrolment (22,694 Full Time Equivalent (FTE) of its 542,650 students). The District operates thirty-one elementary, six middle and five secondary schools, as well as one alternate education school and one distributed learning program. A seventh middle school, Canyon Falls Middle, is scheduled to open September 2019. The District employs approximately 3,600 full-time and part-time staff.

The Board of Education Strategic Plan helps guide, along with the Budget Development Principles, the operational planning of the District budget. Budget requests are evaluated through the lens of the following four focused directions.

### **1. Leadership Development**

The Board of Education strives to provide professional development, attract and retain high quality leaders throughout the system and support leadership skill development.

### **2. Sustainability as a District**

The Board of Education strives to provide equitable programs and opportunities to students, support inspirational learning opportunities, is developing a wellness initiative for all staff, supports environmental operational practices and is an advocate for a more predictable, sufficient funding model.

### **3. Leading Learning: Attributes of a Learner**

The Board of Education's Overarching Goal is that each Central Okanagan Public Schools student (K-12) will provide evidence of being a learner, thinker, innovator, collaborator and contributor through improving students' transition from secondary school with dignity, purpose and options. The Board strives to achieve this by supporting the development of effective pedagogy as well as innovative learning environments and supports equitable opportunities and performance for all Aboriginal learners.

### **4. Community and Partner Engagement**

The Board of Education strives to promote positive public relations and enhance all areas of community and partner engagement by encouraging authentic involvement of all partners, raising understanding, awareness and confidence in the community of public education. The Board supports positive partnerships with community organizations that contribute to learner readiness.

The District is currently implementing the Ministry of Education's New BC Education Plan. The Plan is transforming education in the province so that it is more personalized and focuses on the development of Core and Curricular Competencies. The transformation of our system to meet the intentions of the Plan require that we use pedagogy that is learner centered and provides student agency, encourages innovation, embeds the First Peoples Principles of Learning throughout the curriculum, and is inclusive by design. This transformation requires educators to collaborate, possess growth mindsets and develop adaptive expertise. The budget needs to continue to support this work.

District student learning results demonstrate that previous budget decisions have resulted in investments that support student learning. The District has demonstrated student achievement above provincial and national averages and has a Ministry reported six-year graduation rate for BC residents of 94% and an Aboriginal six-year graduation rate of 82%, both of which are above the provincial average. The six-year completion rate, including students achieving both Dogwood Certificates and Evergreen Certificates, is 97%. Most importantly, the trajectory of achievement results for the District has continued to improve over the past 10 years.

To achieve these results, the District offers early learning programs, focusses on foundational skill development and the development of the attributes of a learner as described in the District's Overarching Goal by offering students diverse programs of interest. The District strives to support learner readiness through collaboration with a number of independent providers such as preschools, StrongStart BC, Ready Set Learn, Hope for the Nations and other non-profit organizations that offer early learning initiatives, breakfast, lunch and after school programs. In addition, the District provides a variety of choices through board-authorized courses, specialty academies, apprenticeship programs, trades courses, computer and software development courses and French Immersion. As well, the District partners with Okanagan College, British Columbia Institute of Technology, University of British Columbia-Okanagan, Vancouver Film School, many local businesses and other community organizations to provide dual credit, work study, leadership and transition opportunities to our students. The District should continue to invest in these programs.

### **BUDGET DEVELOPMENT PROCESS**

Each year, in accordance with the *School Act*, the District is responsible for creating a budget plan for the upcoming school year. This plan is the culmination of a process involving presentations, input gathering sessions, discussions and feedback. The goal is to develop a proposal that balances the funding that is available with the expenses that are required to provide a quality educational experience for all students.

In addition to the Board of Education's Strategic Plan and the Districts' Mission, Vision, Cultural Values, the District will also consider the District's Overarching Goal using both the District budget development principles and guided school based budget decisions model expanded below.

### **DISTRICT BUDGET DEVELOPMENT PRINCIPLES**

- Students come first
- Every budget allocation will be aligned to meet the District's Mission, Vision, Values and Goals
- Consideration must also be given to the individual school goals
- The District will obtain the most effective results for the dollars spent
- The Board must meet legal requirements; therefore, the budget will be balanced and all statutory requirements will be met

### **GUIDED SCHOOL BASED BUDGET DECISION MODEL**

- Decisions are made considering:
  - school plans and District goals
  - discussions with School Administration, Assistant Superintendents, Human Resources and Finance
  - consultation with partners, parents and students
  - alignment to the school's plan and their ability to achieve the plan remain a priority

Throughout the budget process, the following opportunities for input were provided:

| Date              | Description                                                                                                                                                                                                           |
|-------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| February 4, 2019  | Public presentation to provide information on the 2019/2020 budget                                                                                                                                                    |
| February 12, 2019 | Presentation to School District Administrators                                                                                                                                                                        |
| February 20, 2019 | Public Finance and Audit Committee Meeting (partner group input invited)                                                                                                                                              |
| March 6, 2019     | Public Finance and Audit Committee Meeting (partner group input invited)                                                                                                                                              |
| April 3, 2019     | Public Finance and Audit Committee Meeting (Information) <ul style="list-style-type: none"><li>• Central Okanagan Public Schools Superintendent of Schools/CEO 2019/2020 Preliminary Budget Proposal Report</li></ul> |
| April 17, 2019    | Public Finance and Audit Committee Meeting (Action) <ul style="list-style-type: none"><li>• Central Okanagan Public Schools Superintendent of Schools/CEO 2019/2020 Final Budget Recommendations Report</li></ul>     |
| April 24, 2019    | Public Board Meeting <ul style="list-style-type: none"><li>• Annual Budget set</li></ul>                                                                                                                              |
| June 19, 2019     | Public Board Meeting <ul style="list-style-type: none"><li>• Annual Budget approval</li></ul>                                                                                                                         |

The Board of Education will engage in deliberations regarding the Superintendent of Schools/CEO's 2019/2020 Budget Recommendations Report at the April 3, 2019 Public Finance and Audit Committee Meeting, and will plan to complete this process at the April 24, 2019 Public Board Meeting. Final adjustments may be made up to June 19, 2019.

This budget proposal was developed with submissions from our District and school-based leadership teams as well as partner groups, with a focus on making the most educationally sound decisions given the multitude of factors including:

- Student classroom and composition guidelines
- District non-enrolling ratio requirements
- Teacher qualifications available
- Space restrictions
- Student demographics and access to neighborhood schools
- Student course load requests

These submissions include input through discussions at committee meetings and other formal administrative and partnership meetings with:

- Trustees
- Senior Staff (Admin Council)
- Principals, Vice-Principals and COSBO (Exempt) staff
- The Aboriginal Education Council
- The Canadian Union of Public Employees Local 3523 (CUPE)
- The Central Okanagan Parent Advisory Council (COPAC)
- The Central Okanagan Teachers' Association (COTA)
- Parents and the community

## **FUNDING FORMULA MODEL REVIEW UPDATE (FOR BUDGET DEVELOPMENT IN 2020/2021)**

In 2018, the Ministry of Education appointed an independent Funding Model Review Panel to review and provide recommendations to the way funding is allocated in the K-12 public education sector in British Columbia. The last major changes to this formula occurred in 2002. To date, this Panel has received feedback from all 60 school districts through one on one meetings, regional meetings or written submissions. As well, a range of other stakeholders and partner organizations provided over 100 written submissions for review.

The Panel has provided the following report, '***Improving Equity and Accountability – Report of the Funding Model Review Panel 2018***' that may address these concerns in its 22 recommendations for the Minister of Education with the intent to improve the K-12 public education system for students.

[https://www2.gov.bc.ca/assets/gov/education/administration/resource-management/k12funding/funding-model-review/independent\\_review\\_panel-final\\_report\\_2018.pdf](https://www2.gov.bc.ca/assets/gov/education/administration/resource-management/k12funding/funding-model-review/independent_review_panel-final_report_2018.pdf)

The Finance and Audit Committee has reviewed 12 of these recommendations and the Education and Student Services committee will review the remaining 10 recommendations. The Board of Education will receive a final report in April that includes comments, concerns and questions from each Committee.

The new funding formula will be implemented in the 2020/2021 school year.

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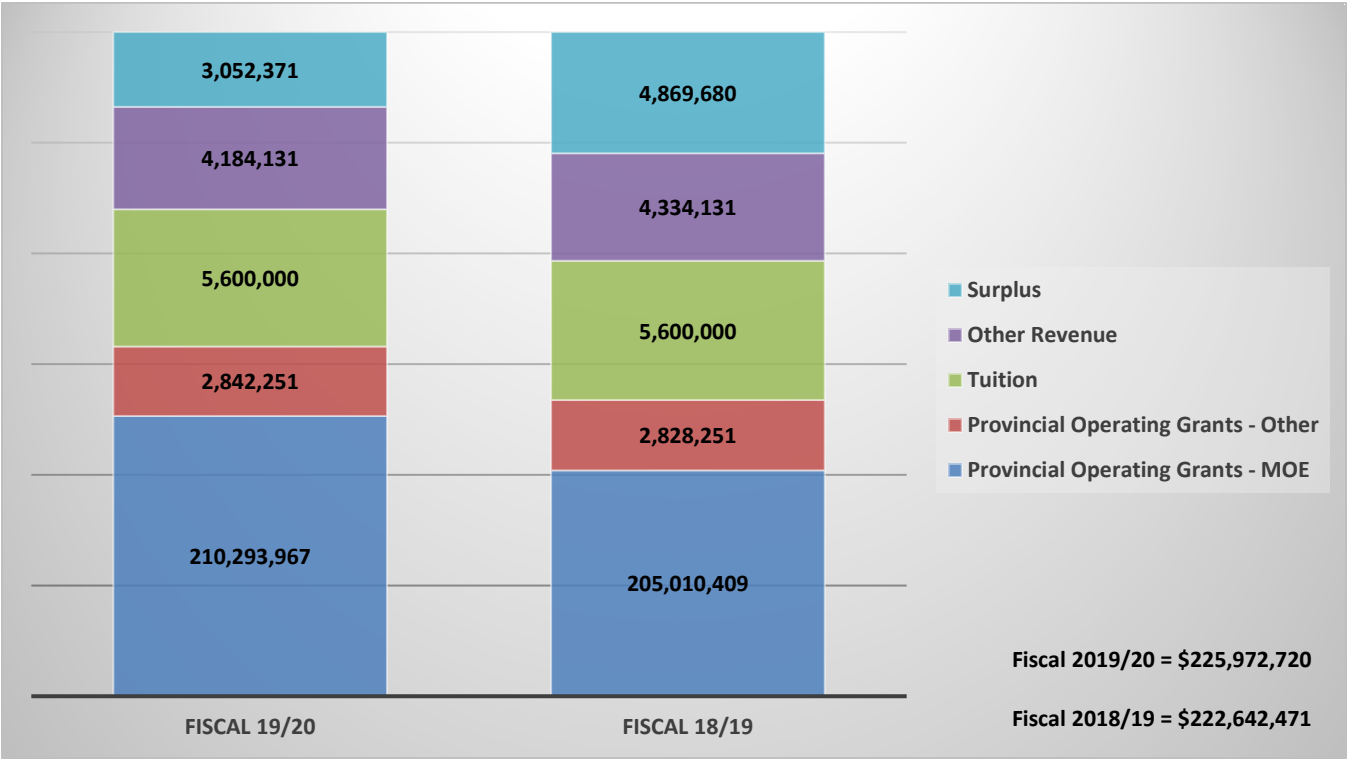
This Central Okanagan Public Schools Superintendent of Schools/CEO 2019/2020 Budget Recommendations Report considers each of the following areas:

- I. Base Operating Budget Revenues and Expenses and Other Significant Changes
- II. Key Assumptions for the 2019/2020 School Year
- III. Additional Budget Requests

I. **BASE OPERATING BUDGET REVENUE & EXPENSES**

The foundation of all budget development begins with the District Base Operating Budget. This represents the revenue and expenses of the District as they currently exist to deliver the programs and services the District provides.

**Base Operating Budget Revenues (2019/2020 Projected Annual Budget)**



The majority of operating revenue for the District (93%) is derived from the Ministry of Education's Operating Grant. The province establishes this grant annually for public education using a funding allocation system that is intended to ensure equity across all districts in British Columbia. The allocation system is based primarily on enrolment with further allocations based on unique demographic or District characteristics. Since enrolment is the primary driver in the formula, all budget planning begins with a projected enrolment figure for the next school year.

Other sources of revenue include other provincial grants, locally generated revenue (tuition payments, fees and rentals), and surplus carry forwards from the previous year, as well as designated funds for capital or school-based activities. Central Okanagan Public Schools has focused on increasing local revenues (+75%) over the last seven years through the expansion of the International Education Program, providing fee for service in the Health and Safety Program and WorkSafeBC claims management, as well as recovering costs through the charging of rentals for facilities and a transportation fee.

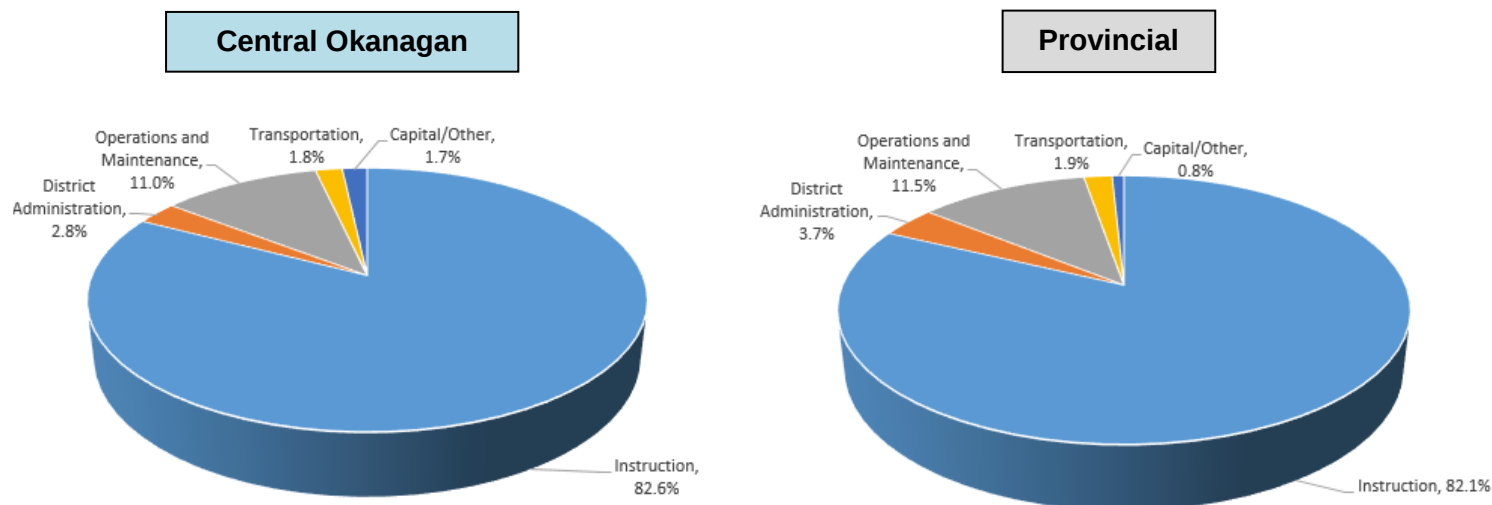
### **Base Operating Budget Expenses (2018/2019 Annual Budget)**

Boards of Education manage and distribute their operating funding allocation based on local spending priorities. In addition, the province provides capital costs and funding for specialty programs through supplemental and special purpose grants.

All allocations are then identified and categorized into six major **program** areas. These include Instruction, District Administration, Operations and Maintenance, Transportation, Local Capital and Capital Fund.

- **Instruction** - includes all allocations to schools as well as District instructional services offered to provide educational opportunities within the District. Instructional programs are categorized as General Instruction, Career Life Programs, Library Services, Counselling, Special Education, English Language Learning, Aboriginal Education, School-Based Administration and International programs.
- **District Administration** - includes Educational Administration, Business and Human Resource Services, and Board Operations (Governance).
- **Operations and Maintenance** - relate to the services required to operate and maintain all District facilities.
- **Transportation** - includes the transportation of students to and from school.
- **Local Capital** (included in Capital/Other) - includes the provision of funding to support the Technology Refresh program as well as allocations to maintain and replace capital equipment items such as vehicles, computers, tables, chairs etc.
- **Capital Fund** (included in Capital/Other) - includes amortization of tangible capital assets and any write down of buildings and sites.

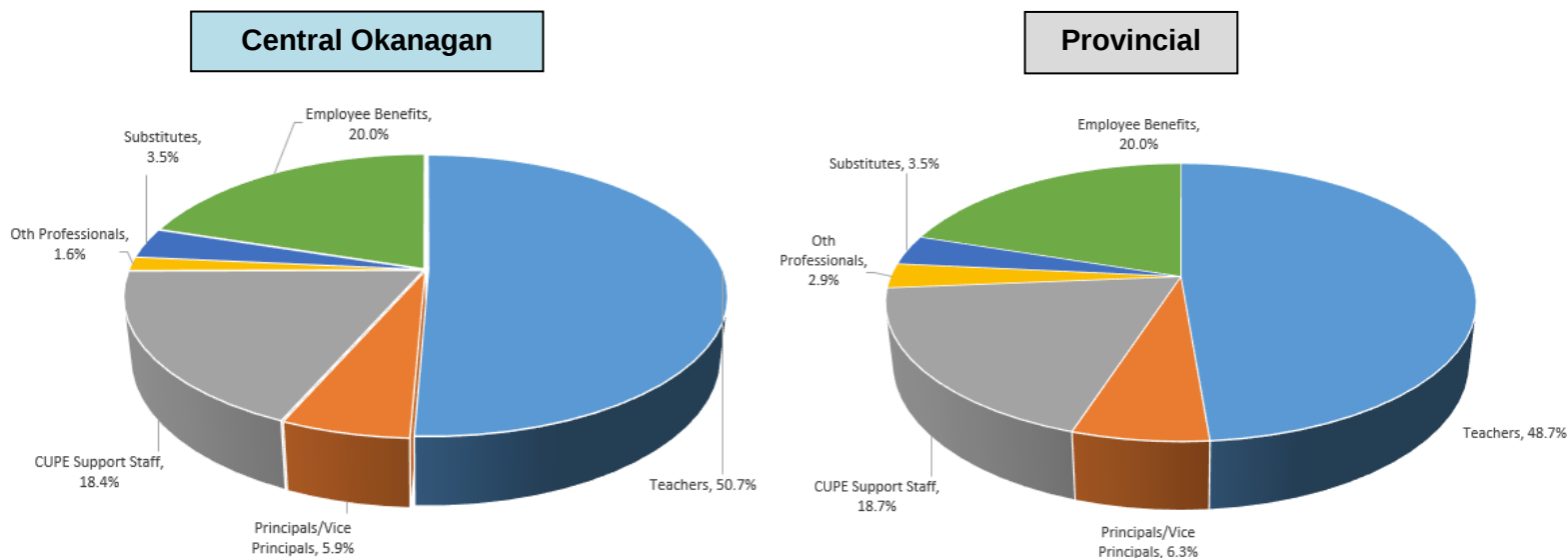
### **2018/2019 District's Budget by Program Compared to Provincial**



When compared to the provincial average, Central Okanagan Public Schools dedicates more to instruction and capital and less to administration and operations. It also dedicates a larger percentage of its budget to capital replacement programs, which fund technology and equipment replacement. Technology replacement is coordinated through the District's Technology Refresh program, which replaces District technology on a four-year cycle.

An alternate representation of the expenses is by **object** including multiple employee groups, employee benefits, services & supplies, capital/other (which includes Local Capital and the Capital Fund).

### 2018/2019 District's Budget by Object Compared to Provincial



The majority of spending in these categories (87.7%) is dedicated towards salaries and benefits. Staff salaries are primarily the result of negotiations between the province and the professional associations/unions representing the various employee groups. When compared to the provincial average, the District spends more on teachers, less on principals and vice principals and other professionals and a similar amount on CUPE support staff.

### Significant Changes

Significant changes that have been implemented within this base budget include:

#### **Learning Support Services Reorganization**

One of the most consistent concerns expressed by principals, teachers and support staff is finding solutions to support our most dysregulated students. This budget will continue to try to address support for classrooms where complex students present highly dysregulated, disruptive and sometimes violent behaviors. The District has initiated a number of strategies beyond the MoA:LOU#17 requirement that non-enrolling teachers meet prescribed ratios established in 2001. These include:

- i. Added a District Principal of Learning Support Services, responsible for students with dysregulated behaviors.
- ii. Increased and organized elementary counsellors to provide services within a family of schools, allowing for more efficient delivery of service.
- iii. Reorganized counselling services under the District Principal for Learning Support Services to be more responsive to schools. The District has established 11 FTE Behavioral CEA positions through the Learning Improvement Fund to support hot spots and provide temporary support until effective planning and supports are in place for students.
- iv. Provided funding, within the budget, to the Assistant Superintendents to deal with emergent student support issues as they arise.
- v. Utilized the Classroom Enhancement fund to lower class sizes to their lowest averages in District history, allowing teachers more time with each student.
- vi. Increased the number of resource teachers and middle and secondary counsellors so that workloads are similar to 1999, with the intent of improving response time and co-planning support for classroom teachers supporting complex students.
- vii. Increased the number of CEAs to provide support for dysregulated students in classrooms.

Staff recognize that, while these positions have been budgeted for, there has been some difficulty filling these positions.

The District is prototyping a project focusing on Collaborative Learning Support teams in each family of schools to help school teams develop pedagogical and systemic strategies that support students' self-regulation.

As the final step, the Superintendent of Schools/CEO plans to reorganize some of the existing behavior supports from Student Support Services plus the proactive programs supporting healthy schools and mental health under both the District Principal of Learning Support Services and the Assistant Superintendent responsible for the Healthy Schools portfolio. The plan is to form a proactive and responsive social emotional learning team that will provide positive strategies and just in time-side-by-side support that will help students feel well and self-regulate behaviors that affect their learning. If possible, staff may support an additional FTE to this reorganization.

### **Classroom Enhancement Fund**

The final piece in the development of the 2019/2020 budget includes the ongoing implementation of the MoA:LoU#17 regarding teacher staffing. The MoA:LoU#17 resolves the matters related to the implementation of the Supreme Court of Canada decision from the fall of 2016. This has been achieved through funding provided in the Classroom Enhancement Fund. Central Okanagan Public Schools' Classroom Enhancement funding for the 2018/2019 school year is expected to be \$13.5 Million. We expect the funding for the 2019/2020 year to be similar and anticipate the need for up to an additional 12 FTE of non-enrolling teachers and classroom support during our staffing process that will increase the effective learning conditions in classrooms.

Funding is to be used to provide for educationally sound classroom organization and to meet the required District non-enrolling ratios as outlined in our District's Teacher Collective Agreement. Costs to the fund will include teacher costs as well as ancillary costs related to professional development and resources. The District has added an additional 147 FTE teaching staff since September 2017 to meet the requirements of the restored Collective Agreement language. If additional classroom teachers are required for 2019/2020 to meet the terms of the MoA:LoU#17, it will be determined during the spring staffing process. These additional teachers will be funded through the Classroom Enhancement Fund.

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## **II. KEY ASSUMPTIONS FOR THE 2019/2020 SCHOOL YEAR**

Inherent in this approach is the assumption that the base from which the budget is built appropriately allocates resources to the schools and departments in order to achieve their goals. The budget is not rebuilt from a 'zero base' each year as much of the District's costs are fixed and educational programs are complex and affect multiple schools and/or departments. An analysis of this magnitude would be unlikely to highlight potential reductions that are not already obvious. The budget development process also requires an extremely tight timeline as Ministry funding announcements are made approximately six weeks prior to the District's deadline for establishing staffing levels.

Rather than completing a 'line-by-line' budget analysis each year, the District performs a number of processes on an ongoing basis to ensure that the base allocations are appropriate. These include:

- Reviewing achievement relative to the goals
- Reviewing historical spending in the allocated budget areas to ensure budgets are adequate but not excessive
- Providing schools with greater decision-making over the use of discretionary funds through collaborative and guided discussions. Schools, in turn, promote accountability and efficiency by setting clear goals and aligning them with District goals, as well as gathering data on student learning to support decisions regarding instructional staffing levels as well as resource allocation.
- Comparing spending to comparative sized districts as well as to provincial averages
- Completing program reviews on a cyclical basis to ensure programs, structures and strategies continue to meet the needs of the District

Required Operational Adjustments in 2019/2020 will include:

- Staffing and overhead costs for the new Canyon Falls Middle school.
- Negotiated changes to the calculation of the elementary teacher preparation time.
- Anticipated salary adjustments for principals, vice-principals and management staff.
- Anticipated benefit adjustments.
- Changes in District programs (e.g. expansion of French Immersion, academies of Indigenous studies).
- Adjustments for surplus carryforwards available from the previous year.
- Inflationary increases to services and supplies.

Additional adjustments are made for anticipated enrolment increases affecting staffing, service and supply allocations and any adjustments required to support these students with unique needs.

Enrolment Increase Assumptions Include:

- An increase in BC resident FTE of 150 to 22,844 FTE, however this enrolment increase may trend to as high as 350 FTE. The District has built the 2019/2020 budget conservatively with an enrolment increase of 150 student FTE.
- Maintaining International Education FTE at 400 FTE.
- An increase in Special Education Level 2 students of 21 students to 923.
- An increase in English Language Learners of 101 students to 705.
- Expected increases in teaching staff and resources as a result of enrolment increases.

A summary of the 2019/2020 Estimated Operating Grants incorporating these increases and Ministry per pupil adjustments is included in "**Appendix B**".

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An overview of the projected 2019/2020 budget follows, classifying expenses by object. This outlines the base 2018/2019 Final Bylaw Budget, removal of carryforward balances, adjustments for growth and other required changes and new requests for the 2019/2020 year. Funding adjustments made to the Operating Grant are sufficient to cover the negotiated COTA and CUPE costs, as well, costs due to increasing enrolments. Costs incurred that are not funded through the grant include the additional staffing requirements for Canyon Falls Middle, additional portable costs, expansion of programs, additional bus routes, principal/vice-principals and exempt management salary increases. These unfunded costs are covered through enrolment growth and reductions available in other budget areas due to efficiencies or cost reduction. Once all costs are covered, an overall budget surplus of \$315,656 remains. This surplus is available for new "ask" requests, which are detailed in **"Appendix A."**

| REVENUE                                 | Final Bylaw<br>2018/2019 | Remove 30-Jun-<br>18 Surplus<br>CFwd | Net Final Bylaw<br>2018/2019 | Growth &<br>Required<br>Changes | 2019/20 Projected<br>Preliminary | New "ASK"<br>Requests | 2019/20<br>Preliminary |
|-----------------------------------------|--------------------------|--------------------------------------|------------------------------|---------------------------------|----------------------------------|-----------------------|------------------------|
| OPERATING GRANTS                        |                          |                                      |                              |                                 |                                  |                       |                        |
| - Operating Grants                      | 205,010,409              |                                      | 205,010,409                  | 5,283,558                       | 210,293,967                      |                       | 210,293,967            |
| - Other Ministry Grants                 | 2,828,251                |                                      | 2,828,251                    | 14,000                          | 2,842,251                        |                       | 2,842,251              |
| - International Education               | 5,600,000                |                                      | 5,600,000                    |                                 | 5,600,000                        |                       | 5,600,000              |
| - Other Revenue                         | 4,334,131                |                                      | 4,334,131                    | (150,000)                       | 4,184,131                        |                       | 4,184,131              |
| OPERATING SURPLUS CARRY FORWARD         | 4,869,680                | (1,749,675)                          | 3,120,005                    | (67,634)                        | 3,052,371                        |                       | 3,052,371              |
| SPECIAL PURPOSE GRANTS                  |                          |                                      |                              |                                 |                                  |                       |                        |
| - Special Purpose Grants                | 17,179,074               |                                      | 17,179,074                   | (228,642)                       | 16,950,432                       |                       | 16,950,432             |
| - Other Revenue                         | 7,300,000                |                                      | 7,300,000                    |                                 | 7,300,000                        |                       | 7,300,000              |
| SPECIAL PURPOSE CARRY FORWARD           | 588,164                  |                                      | 588,164                      | (538,164)                       | 50,000                           |                       | 50,000                 |
| CAPITAL GRANTS                          | 13,195,051               |                                      | 13,195,051                   |                                 | 13,195,051                       |                       | 13,195,051             |
| Total Revenue                           | \$ 260,904,760           | \$ (1,749,675)                       | \$ 259,155,085               | \$ 4,313,118                    | \$ 263,468,203                   | \$ -                  | \$ 263,468,203         |
| EXPENSES                                |                          |                                      |                              |                                 |                                  |                       |                        |
| STAFFING & BENEFITS                     |                          |                                      |                              |                                 |                                  |                       |                        |
| - Teachers                              | 108,621,913              | (313,000)                            | 108,308,913                  | 3,000,547                       | 111,309,460                      | 80,250                | 111,389,710            |
| - Principals and Vice Principals        | 11,502,073               |                                      | 11,502,073                   | 349,393                         | 11,851,466                       |                       | 11,851,466             |
| - Educational Assistants                | 16,281,278               |                                      | 16,281,278                   | 342,776                         | 16,624,054                       |                       | 16,624,054             |
| - Support Staff                         | 21,056,806               |                                      | 21,056,806                   | 726,637                         | 21,783,443                       | 47,424                | 21,830,867             |
| - Other Professionals                   | 3,064,040                |                                      | 3,064,040                    | (50,767)                        | 3,013,273                        | 123,200               | 3,136,473              |
| - Substitutes                           | 7,305,045                |                                      | 7,305,045                    | (58,864)                        | 7,246,181                        |                       | 7,246,181              |
| - Employee Benefits                     | 42,183,058               | (77,000)                             | 42,106,058                   | 49,526                          | 42,155,584                       | 72,087                | 42,227,671             |
| SERVICES & SUPPLIES                     | 31,736,133               | (1,359,675)                          | 30,376,458                   | (17,628)                        | 30,358,830                       | (7,305)               | 30,351,525             |
| CAPITAL                                 | 13,195,051               |                                      | 13,195,051                   |                                 | 13,195,051                       |                       | 13,195,051             |
| OTHER CAPITAL                           | 5,959,363                |                                      | 5,959,363                    | (344,158)                       | 5,615,205                        |                       | 5,615,205              |
| Total Expenses                          | \$ 260,904,760           | \$ (1,749,675)                       | \$ 259,155,085               | \$ 3,997,462                    | \$ 263,152,547                   | \$ 315,656            | \$ 263,468,203         |
| Net Budget Including New "ASK" Requests | \$ -                     | \$ -                                 | \$ -                         | \$ 315,656                      | \$ 315,656                       | \$ (315,656)          | \$ (0)                 |

| Staffing                       | Final Bylaw<br>2018/2019 | Remove 30-Jun-<br>18 Surplus<br>CFwd | Net Final Bylaw<br>2018/2019 | Growth &<br>Required<br>Changes | 2019/20 Projected<br>Preliminary | New "ASK"<br>Requests | 2019/20<br>Preliminary |
|--------------------------------|--------------------------|--------------------------------------|------------------------------|---------------------------------|----------------------------------|-----------------------|------------------------|
| Teachers                       | 1,382.578                | (4.000)                              | 1,378.578                    | 11.000                          | 1,389.578                        | 1.000                 | 1,390.578              |
| Principals and Vice Principals | 94.000                   |                                      | 94.000                       | 2.600                           | 96.600                           | 2.000                 | 98.600                 |
| Other Professionals            | 38.700                   |                                      | 38.700                       | (1.200)                         | 37.500                           | 2.000                 | 39.500                 |
| Support Staff (CUPE)           | 913.238                  |                                      | 913.238                      | 10.856                          | 924.094                          | 1.000                 | 925.094                |
| Total                          | 2,428.516                | (4.000)                              | 2,424.516                    | 23.256                          | 2,447.772                        | 6.000                 | 2,453.772              |

### III. BUDGET ADJUSTMENTS

The following outlines the specific details of the additional budget requests that were made, along with a recommendation from the Superintendent of Schools/CEO. Requests have been categorized by the associated employee group.

#### Central Okanagan Teachers' Association (COTA)

With the projected growth in the 2019/2020 school year and taking into consideration the Collaborative Learning Services request below, the District anticipates adding the following teacher FTE to the 2019/2020 budget. The low column includes a 150 FTE student enrolment growth while the high column includes a 350 FTE student enrolment growth.

| Description                                      | Low            | High           |
|--------------------------------------------------|----------------|----------------|
| Expansion of French Immersion                    | 1.0000         | 1.0000         |
| Enrolment Growth                                 | 6.0000         | 14.0000        |
| Additional Prep Teachers                         | 4.0000         | 4.0000         |
| <b>Growth &amp; Required Changes</b>             | <b>11.0000</b> | <b>19.0000</b> |
|                                                  |                |                |
| <b><u>New "Ask" Request</u></b>                  |                |                |
| Collaborative Learning Services                  | 1.0000         | 1.0000         |
|                                                  | <b>12.0000</b> | <b>20.0000</b> |
|                                                  |                |                |
| <b><u>Est. Classroom Enhancement Request</u></b> | <b>6.0000</b>  | <b>12.0000</b> |
|                                                  |                |                |

The allocation of Classroom Enhancement FTE above is dependent on individual student and classroom need and will require Ministry approval.

Current Budget (2018/19) Allocation - \$134,800,668 (COTA wages & benefit costs only)  
Growth & Required Changes - \$1,211,181 (11 FTE minimum)

#### 1. COTA Budget Request

The District received a submission from the COTA identifying a reduction of \$7,500.

| Description          | 2018-19           | 2019-2020        | Reduction         |
|----------------------|-------------------|------------------|-------------------|
| Inquiry Project      | 45,000            | 45,000           | 0                 |
| TTOC Fund            | 7,500             | 7,500            | 0                 |
| LSA Fund             | 25,000            | 25,000           | 0                 |
| Social Justice Grant | 22,500            | 15,000           | (7,500)           |
|                      | <b>\$ 100,000</b> | <b>\$ 92,500</b> | <b>\$ (7,500)</b> |

#### Rationale

The District continues to support expanded professional development opportunities that are coordinated through COTA.

#### Recommendation

Current Budget (2018/19) Allocation - \$100,000 (Resources)

Recommended Change - Per request

(\$7,500)

## 2. Collaborative Learning Services Staffing Budget Request

The Collaborative Learning Services (CLS) team requests an additional 1.0 FTE teacher.

### Rationale

With the implementation of the redesigned curriculum, the District created the Collaborative Learning Services (CLS) initiative with the purpose of building inclusive learning environments to ensure powerful and purposeful learning for each learner. The CLS team's focused mandate is to move more district consultants to provide direct support to teachers in schools.

### Recommendation

The District will provide an additional 1.0 FTE teacher to support this model.

Current Budget (2018/19) Allocation - \$107,500 (1.0 FTE & resources)

Recommended Increase – 1.0 FTE District wages & benefit costs

\$101,979

## 3. Instructional Leadership Team Staffing Budget Request

The Instructional Leadership Team is requesting 2.0 FTE additional teaching staff.

### Rationale

To provide more direct support with the transformation in learning in classrooms and better meet the school demands for support with the continued implementation of the redesigned curriculum, additional staffing is required.

### Response

The ILT Program continues to be an integral part of our District's strategy for implementing 21<sup>st</sup> Century learning curricula; however, we will need to continue to provide support within the current budget.

Current Budget (2018/19) Allocation - \$1,040,486 (5.0 FTE & resources)

Recommended Change – None

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### Canadian Union of Public Employees Local 3523 (CUPE)

With the new Canyon Falls Middle School opening in the Fall, the projected growth in the 2019/2020 school year and taking into consideration the Purchasing Department request below, the District anticipates adding the following CUPE FTE to the 2019/2020 budget:

| Description                                   | FTE           |
|-----------------------------------------------|---------------|
| Clerical Staff                                | 3.0000        |
| Other Operations                              | 1.0000        |
| Custodial                                     | 2.0000        |
| Grounds                                       | 1.0000        |
| Noon Hr Supervisors (4 people, .5 annual FTE) | 0.5000        |
| Growth & Required Changes                     | 7.5000        |
|                                               |               |
| <u>New "Ask" Request</u>                      |               |
| Purchasing (Driver)                           | 1.0000        |
|                                               | <u>8.5000</u> |

#### 4. CUPE Staffing Budget Request

The District received a request from the CUPE to hire more trades and grounds staff.

##### Rationale

The projected student growth in the 2019/2020 school year, the addition of several new school sites, an increase in portable needs and the regularly scheduled renovations, requires additional CUPE staff be hired.

##### Response

Per the table above, an additional 7.50 FTE CUPE staff will be added to the 2019/2020 budget due to enrolment growth. In the 2018/2019, 3.0 FTE additional operational staff were added to the budget.

Current Budget (2018/19) Allocation - \$47,650,835 (CUPE wages & benefit costs only)  
Growth & Required Changes - \$350,350 (7.5 FTE)

#### 5. Purchasing Department Staffing Budget Request

The Purchasing Department is requesting an additional 1.0 FTE driver be added to the purchasing team.

##### Rationale

In 2011, due to declining enrolment and budget constraints, 1 of 4 pick up delivery driver positions was eliminated from the budget. Since 2011, the District's enrolment has increased by approximately 1,145 students and several sites have been built. As well, Central Stores has experienced an increase in the number of requisitions from inventory (up 4% over a 3 year cycle), receiving and distributing direct charge orders to schools, and cleanouts of scrap or recyclable items from schools during the past 4 years. This increase, along with the forecasted increase in driving times to new sites and drop off points for the delivery/mail trucks, necessitates an increase in resources for the Purchasing department.

##### Recommendation

The District will provide a 1.0 FTE driver for the Purchasing Department.

Current Budget (2018/19) Allocation - \$180,237 (3.0 FTE drivers)  
Recommended Increase – 1.0 FTE District wages & benefit costs

\$61,177

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#### Central Okanagan Principal/Vice-Principal Association (COPVPA)

With the new Canyon Falls Middle school opening in the fall, the projected growth in the 2019/2020 school year and taking into consideration the requests below, the District anticipates adding the following COPVPA FTE to the 2019/2020 budget.

| Description                 | FTE           |
|-----------------------------|---------------|
| Canyon Falls Middle         | 2.0000        |
| Growth & Required Changes   | 2.0000        |
|                             |               |
| <u>New "Ask" Request</u>    |               |
| Dr. Knox Middle             | 1.0000        |
| Constable Neil Bruce Middle | 1.0000        |
|                             | <u>4.0000</u> |

## 6. Vice-Principals Budget Request

Staff is requesting an additional Vice-Principal be added to Dr. Knox Middle and Constable Neil Bruce Middle Schools.

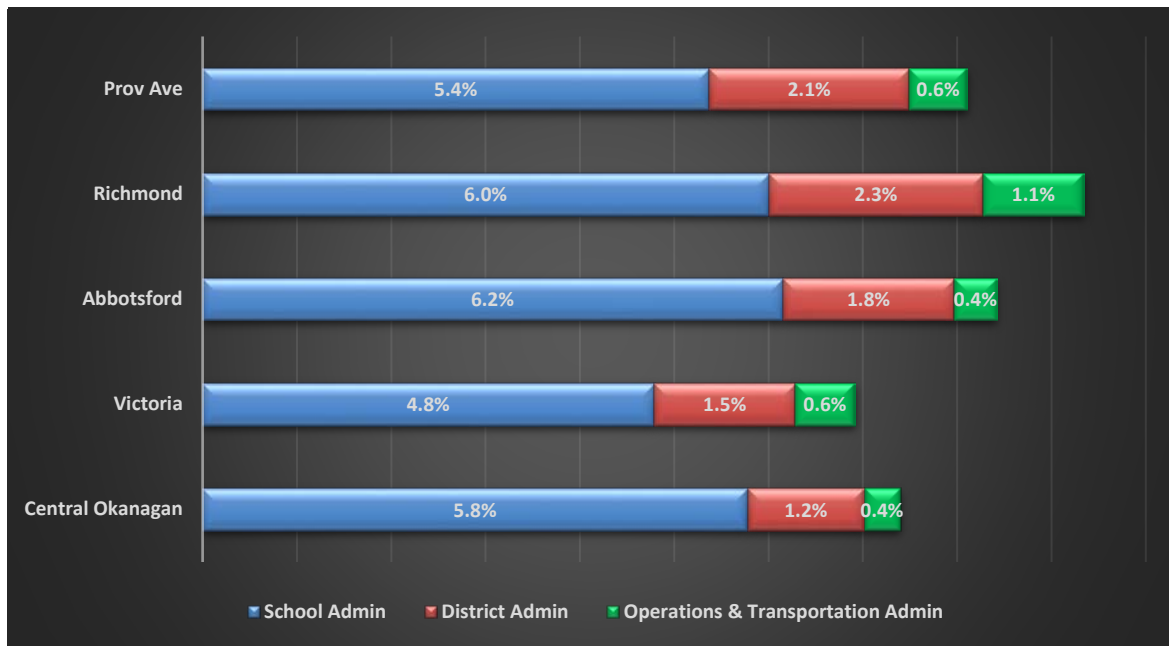
### Rationale

With anticipated 2019/2020 enrolment of over 850 student FTE in each middle school, the District needs to bring administration support in line with reasonable guidelines. District guidelines are provided below as a reference. These guidelines provide more consistent administration time, is better able to support complex schools and provides guidance for school based budgeting. Currently some schools are sharing vice principals which is inefficient and difficult to manage.

### School Administration Guidelines

| School Type                 | Enrolment | ADMIN FTE | HEAD COUNT |
|-----------------------------|-----------|-----------|------------|
| Elementary Admin Allocation | Minimum   | 0.80      | 1.00       |
|                             | 201       | 1.00      | 1.00       |
|                             | 241       | 1.00      | 1.00       |
| Elementary VP Added         | 401       | 1.60      | 2.00       |
|                             | 501       | 1.80      | 2.00       |
|                             | 601       | 2.00      | 2.00       |
|                             |           |           |            |
| Middle Admin Allocation     | Minimum   | 1.80      | 2.00       |
|                             | 801       | 2.00      | 2.00       |
| Middle VP Added             | 851       | 2.50      | 3.00       |
|                             |           |           |            |
| Secondary Admin Allocation  | Minimum   | 1.80      | 2.00       |
|                             | 801       | 2.20      | 2.00       |
| Secondary VP Added          | 851       | 2.50      | 3.00       |
|                             | 1,001     | 2.60      | 3.00       |
|                             | 1,201     | 3.00      | 3.00       |
| Secondary VP Added          | 1,401     | 3.50      | 4.00       |
|                             | 1,601     | 4.00      | 4.00       |
|                             |           |           |            |
| Alternate Admin Allocation  | 201       | 2.00      | 2.00       |

Included below is a graph that shows the District's 2017/2018 administration spending. The graph illustrates that the District's overall administration spending is lower when compared to the provincial average and most of the other comparable size districts. The District focuses their administration spending on direct student support in schools.



### Recommendation

The District will provide the additional 2.0 FTE Vice-Principals to the above middle schools. Costs associated with these additional 2.0 FTE will be absorbed within the existing administration envelope.

Current Budget (2018/19) Allocation - \$13,137,540 (District wages & benefit costs only)

Growth & Required Changes - \$287,670 (2 FTE)

Recommended Change – Redistribution of budget

### Central Okanagan School Business Officials (COSBO)

District enrolment has been consistently increasing for several years. District management does not adjust proportionately in the same manner as positions that provide direct support to students. Because of this sustained growth, the addition of several new school sites and an increase in portable needs, management is requesting an increase in District management positions in the 2019/2020 budget.

| Description              | FTE           |
|--------------------------|---------------|
| <u>New "Ask" Request</u> |               |
| Transportation Dept      | 1.0000        |
| Custodial Dept           | 1.0000        |
|                          | <u>2.0000</u> |

## 7. Custodial Staffing Budget Request

The Custodial Department is requesting an Assistant Custodial Manager.

### Rationale

A new Assistant Custodial Manager would be responsible for daily afternoon shift activities such as daily visits and inspections and providing training to staff on such topics as security, Health & Safety requirements (4x per year). They would also assist with formal performance and conduct issues, and assist with investigations and recruiting new staff.

The following graph compares the number of sites, total custodial staff and total management of our District to similar sized districts. Our current management level is comparable with both North Vancouver and Maple Ridge school districts yet we have more sites and staff than both of these districts.



### Recommendation

The District will provide the additional 1.0 FTE Assistant Custodial Manager to assist the Custodial Manager as outlined above.

Current Budget (2018/19) Allocation - \$7,735,587 (District custodial budget)

Recommended Increase – 1.0 FTE District wages & benefit costs

\$80,000

## 8. Transportation Staffing Budget Request

The Transportation Department is requesting an Assistant Transportation Manager.

### Rationale

A new Assistant Transportation Manager would be responsible for bus stop evaluations, follow-up on reported bus route safety concerns, assisting with performance evaluation, and providing bus driver refresher training (every 3 years). They would also manage day-to-day bus driver issues, parent phone calls and email concerns/complaints and dispatch relief drivers for absenteeism. Our District has the largest fleet in British Columbia and our current Transportation Manager oversees 105 staff and 68 school bus routes.

**Recommendation**

The District will provide the additional 1.0 FTE Assistant Transportation Manager to assist the Transportation Manager as outline above.

Current Budget (2018/19) Allocation - \$4,044,252 (District transportation budget)

Recommended Increase – 1.0 FTE District wages & benefit costs

\$80,000

**9. Information Technology Refresh Budget Request**

The Information Technology Department is requesting additional funds to continue to support our Refresh program.

**Rationale**

In the last 10 years, the District has seen growth in both the number of staff and students, 22% and 8% respectively. The number of facilities has also increased (school sites, school additions, portables and a new board office). Each facility requires additional servers, switches, wireless access points, laptops, desktops, chrome books and VOIP phones as well as ongoing licensing and maintenance costs.

**Recommendation**

Staff will collaborate to better balance and stabilize the Refresh budget. One suggestion is to have the refresh of the largest schools straddle multiple school years.

Current Budget (2018/19) Allocation - \$2,153,413 (Technology costs only)

Recommended Change - None

-

**Total Net "ASK" Included in 2019/2020 Budget**

**\$ 315,656**

## APPENDIX A

### 2019/2020 Summary Recommendations

|                                                   |    |         |
|---------------------------------------------------|----|---------|
| Net Budget Position at Public Budget Presentation | \$ | 183,291 |
|---------------------------------------------------|----|---------|

#### Adjustments Subsequent to Public Budget Presentation

##### *Changes Include:*

|                                                |           |           |
|------------------------------------------------|-----------|-----------|
| - Reduction in NGN Savings Estimate            | (30,484)  |           |
| - Additional Enrolment Resource Costs          | (16,936)  |           |
| - Reduction of Discretionary Budgets           | 100,000   |           |
| - Reduction of Benefits Costs                  | 58,580    |           |
| - Addition of 1.0 FTE French Immersion Teacher | (103,795) |           |
| - Increased Portable Needs                     | (275,000) | (267,635) |

#### Reduction of Expenses

|                                  |         |         |
|----------------------------------|---------|---------|
| Elimination of General Inflation | 400,000 | 400,000 |
|----------------------------------|---------|---------|

|                                     |    |         |
|-------------------------------------|----|---------|
| Total 2019/2020 Net Budget Position | \$ | 315,656 |
|-------------------------------------|----|---------|

#### Recommended Budget Adjustments

|                                                                |           |           |
|----------------------------------------------------------------|-----------|-----------|
| - COTA's Budget Reduction                                      | 7,500     |           |
| - Additional Purchasing Dept Driver                            | (61,177)  |           |
| - Transportation & Custodial Managers (2.0 FTE)                | (160,000) |           |
| - Additional Collaborative Learning Services Teacher (1.0 FTE) | (101,979) | (315,656) |

|                      |    |   |
|----------------------|----|---|
| 2019/2020 Net Budget | \$ | - |
|----------------------|----|---|

## APPENDIX B

### Estimated Operating Grants - 2019/20 School Year

School District 23 Central Okanagan

| September 2019 Enrolment Count                   |                         |                  |               |                      |
|--------------------------------------------------|-------------------------|------------------|---------------|----------------------|
|                                                  | School-Age<br>Enrolment | Funding<br>Level | Funding       | Total Supplement     |
| Standard (Regular) Schools                       | 22,429.1000             | \$7,468          | \$167,500,519 |                      |
| Continuing Education                             | 0.0000                  | \$7,468          | \$0           |                      |
| Alternate Schools                                | 250.0000                | \$7,468          | \$1,867,000   |                      |
| Distributed Learning                             | 150.0000                | \$6,100          | \$915,000     |                      |
| Home Schooling                                   | 19                      | \$250            | \$4,750       |                      |
| Course Challenges                                | 12                      | \$233            | \$2,796       |                      |
| <b>Total Enrolment-Based Funding (September)</b> | <b>22,829.1000</b>      |                  |               | <b>\$170,290,065</b> |
|                                                  | Total Enrol.<br>Change  | Funding<br>Level | Funding       | Total Supplement     |
| 1% to 4% Enrolment Decline                       | 150.0000                | \$3,734          | \$0           |                      |
| 4%+ Enrolment Decline                            |                         | \$5,601          | \$0           |                      |
| Significant Cumulative Decline (7%+)             | 1,036.1000              | \$3,734          | \$0           |                      |
| <b>Supplement for Enrolment Decline</b>          |                         |                  |               | <b>\$0</b>           |
|                                                  | Enrolment               | Funding<br>Level | Funding       | Total Supplement     |
| Level 1 Special Needs                            | 18                      | \$42,400         | \$763,200     |                      |
| Level 2 Special Needs                            | 925                     | \$20,200         | \$18,685,000  |                      |
| Level 3 Special Needs                            | 223                     | \$10,250         | \$2,285,750   |                      |
| English Language Learning                        | 705                     | \$1,495          | \$1,053,975   |                      |
| Aboriginal Education                             | 2,700                   | \$1,450          | \$3,915,000   |                      |
| Adult Education                                  | 6.7500                  | \$4,773          | \$32,218      |                      |
| Vulnerable Students                              |                         |                  | \$467,793     |                      |
| <b>Supplement for Unique Student Needs</b>       |                         |                  |               | <b>\$27,202,936</b>  |
| Variance from Provincial Average                 | \$191                   |                  |               |                      |
| Estimated Number of Educators                    | 1,268.658               |                  | \$242,314     |                      |
|                                                  | Enrolment               | Funding<br>Level | Funding       | Total Supplement     |
| FTE Distribution                                 | 22,835.8500             | \$180.33         | \$4,117,989   |                      |
| <b>Supplement for Salary Differential</b>        |                         |                  |               | <b>\$4,360,303</b>   |
| <b>Supplement for Unique Geographic Factors</b>  |                         |                  |               | <b>\$6,218,784</b>   |
| <b>Funding Protection</b>                        |                         |                  |               | <b>\$0</b>           |
| <b>Supplement for the Education Plan</b>         |                         |                  |               | <b>\$453,582</b>     |
| <b>September 2019 Enrolment Count, Total</b>     |                         |                  |               | <b>\$208,525,670</b> |

| July 2019 Enrolment Count                   |           |                  |         |                  |
|---------------------------------------------|-----------|------------------|---------|------------------|
|                                             | Enrolment | Funding<br>Level | Funding | Total Supplement |
| Summer Learning Grade 1-7                   | 0         | \$215            | \$0     |                  |
| Summer Learning Grade 8-9                   | 0         | \$215            | \$0     |                  |
| Summer Learning Grade 10-12                 | 0         | \$430            | \$0     |                  |
| <b>Supplemental Summer Learning Funding</b> |           |                  |         | <b>\$0</b>       |
| Cross-Enrolment, Grade 8 and 9              | 0         | \$0              | \$0     |                  |
| <b>Summer Learning, Total</b>               |           |                  |         | <b>\$0</b>       |

| February 2020 Enrolment Count                  |           |                  |             |                    |
|------------------------------------------------|-----------|------------------|-------------|--------------------|
|                                                | Enrolment | Funding<br>Level | Funding     | Total Supplement   |
| School-Age FTE - Continuing Education          | 10.0000   | \$7,468          | \$74,680    |                    |
| Adult FTE - Continuing Education               | 2.0000    | \$4,773          | \$9,546     |                    |
| K-Gr 9 School-Age FTE - Distributed Learning   | 7.0000    | \$3,050          | \$21,350    |                    |
| Gr 10-12 School-Age FTE - Distributed Learning | 190.0000  | \$6,100          | \$1,159,000 |                    |
| Adult FTE - Distributed Learning               | 130.0000  | \$4,773          | \$620,490   |                    |
| Level 1 Special Needs Enrolment Growth         | 0         | \$21,200         | \$0         |                    |
| Level 2 Special Needs Enrolment Growth         | 10        | \$10,100         | \$101,000   |                    |
| Level 3 Special Needs Enrolment Growth         | 20        | \$5,125          | \$102,500   |                    |
| Newcomer Refugees                              | 3.0000    | \$3,734          | \$11,202    |                    |
| ELL Supplement - Newcomer Refugees             | 3         | \$748            | \$2,244     |                    |
| <b>February 2020 Enrolment Count, Total</b>    |           |                  |             | <b>\$2,102,012</b> |

| May 2020 Enrolment Count                       |           |                  |           |                  |
|------------------------------------------------|-----------|------------------|-----------|------------------|
|                                                | Enrolment | Funding<br>Level | Funding   | Total Supplement |
| School-Age FTE - Continuing Education          | 8.0000    | \$7,468          | \$59,744  |                  |
| Adult FTE - Continuing Education               | 1.0000    | \$4,773          | \$4,773   |                  |
| K-Gr 9 School-Age FTE - Distributed Learning   | 1.0000    | \$2,033          | \$2,033   |                  |
| Gr 10-12 School-Age FTE - Distributed Learning | 100.0000  | \$6,100          | \$610,000 |                  |
| Adult FTE - Distributed Learning               | 5.0000    | \$4,773          | \$23,865  |                  |
| <b>May 2020 Enrolment Count, Total</b>         |           |                  |           | <b>\$700,415</b> |

| 2019/20 Full-Year Estimated Total                                 |  | <b>\$211,328,097</b> |
|-------------------------------------------------------------------|--|----------------------|
| Estimated 2019/20 Operating Grant from Indigenous Services Canada |  | \$1,034,131          |
| Estimated 2019/20 Operating Grant from Ministry of Education      |  | <b>\$210,293,966</b> |

## APPENDIX C

### Additional Options for Balancing the 2019/2020 Budget

The aforementioned adjustments are, in the Superintendent's opinion, the best options for achieving a balanced budget in the 2019/2020 school year. The Board may consider other areas for adjustment in lieu of the above budget requests. Other District allocations for consideration are listed below.

|                                        | STAFFING     |               |              |               |                | WAGES &<br>BENEFIT COST | RESOURCES         | TOTAL BUDGET      |
|----------------------------------------|--------------|---------------|--------------|---------------|----------------|-------------------------|-------------------|-------------------|
|                                        | PVP          | OTHER<br>PROF | TEACH        | CUPE          | TTOC           |                         |                   |                   |
| <b>District Based</b>                  |              |               |              |               |                |                         |                   |                   |
| Admin Council                          | 6.00         | 8.00          |              |               |                | 2,631,812               | 393,600           | 3,025,412         |
| Business Admin                         |              | 2.00          |              | 9.75          |                | 754,682                 | 661,100           | 1,415,782         |
| Career Life Programs                   |              |               | 2.00         | 0.82          | 3,000          | 255,749                 | 67,200            | 325,949           |
| Collaborative Learning Services (CLS)  |              |               | 1.00         |               |                | 100,000                 | 10,000            | 110,000           |
| COTA Professional Development Support  |              |               |              |               |                |                         | 107,010           | 107,010           |
| Curriculum Resource Centre/TLC         |              |               |              | 6.00          |                | 308,998                 | 115,500           | 424,498           |
| Dual Credit Programs                   |              |               | 2.30         | 1.00          | 51,409         | 278,125                 | 450,250           | 779,784           |
| Early Learning                         |              |               | 0.50         |               |                | 50,000                  | 50,000            | 100,000           |
| Educational Admin                      |              | 2.00          |              | 2.40          | 127,000        | 304,600                 | 344,504           | 776,104           |
| Extra-Curricular Support-Sports Busing |              |               |              |               |                |                         | 100,000           | 100,000           |
| Family Life Program                    |              |               | 3.00         |               |                | 300,000                 | 7,000             | 307,000           |
| Governance-Travel Outside of District  |              |               |              |               |                |                         | 10,500            | 10,500            |
| Governance-COPAC Grant                 |              |               |              |               |                |                         | 7,500             | 7,500             |
| Graduation Support                     |              |               | 0.43         |               |                | 43,000                  | 20,000            | 63,000            |
| Health Promoting Schools/Wellness      |              |               | 1.30         |               |                | 128,700                 | 20,500            | 149,200           |
| Human Resources Admin                  | 1.00         | 6.00          |              | 5.00          |                | 1,126,674               | 428,500           | 1,555,174         |
| Instructional Leadership Team          | 1.00         |               | 5.00         |               | 260,395        | 638,298                 | 130,000           | 1,028,693         |
| Literacy Support                       |              |               | 1.00         |               |                | 100,000                 | 70,000            | 170,000           |
| Local Capital-Equipment                |              |               |              |               |                |                         | 225,000           | 225,000           |
| Museum/Art Gallery Grants              |              |               |              |               |                |                         | 10,000            | 10,000            |
| Numeracy Support                       |              |               |              |               |                |                         | 70,000            | 70,000            |
| Operations                             |              | 6.00          |              | 190.70        |                | 13,231,208              | 8,245,500         | 21,476,708        |
| Special Education                      | 1.00         |               | 81.00        | 507.30        | 450,000        | 26,120,091              | 594,384           | 27,164,475        |
| Technology Refresh Program             |              |               |              |               |                |                         | 2,153,413         | 2,153,413         |
| Technology Support Staffing            | 1.00         | 1.00          |              | 22.71         |                | 1,953,154               | 1,288,000         | 3,241,154         |
| Transportation                         |              | 1.00          |              | 52.47         |                | 3,496,435               | 651,000           | 4,147,435         |
| Web/Link Support                       |              |               |              |               |                |                         | 30,000            | 30,000            |
| <b>School Based</b>                    |              |               |              |               |                |                         |                   |                   |
| Department Head Stipends               |              |               |              |               |                | 253,975                 |                   | 253,975           |
| Principals/Vice-Principals             | 84.00        |               |              |               |                | 12,082,141              |                   | 12,082,141        |
| School Based Clerical Support          |              |               |              | 121.19        |                | 5,533,427               |                   | 5,533,427         |
|                                        | <b>94.00</b> | <b>26.00</b>  | <b>97.53</b> | <b>919.34</b> | <b>891,804</b> | <b>69,691,069</b>       | <b>16,260,461</b> | <b>86,843,334</b> |

## APPENDIX D

Do you have any other comments or questions you would like answered regarding the Budget Development for 2019/2020?

[illegible]